

**Notice of meeting of
Economic & City Development Overview & Scrutiny Committee**

To: Councillors Riches (Chair), Watt (Vice-Chair), Burton, Levene, Semlyen, Hyman, D'Agorne and Potter

Date: Tuesday, 24 January 2012

Time: 5.30 pm

Venue: The Guildhall, York

AGENDA

- 1. Declarations of Interest** (Pages 3 - 4)
At this point Members are asked to declare any personal or prejudicial interests they may have in the business on this agenda.

- 2. Minutes** (Pages 5 - 10)
To approve and sign the minutes of the last meeting of the Economic & City Development Overview & Scrutiny Committee held on 13 December 2011.

- 3. Public Participation**
It is at this point in the meeting that members of the public who have registered their wish to speak can do so. The deadline for registering is **Monday 23 January 2012 at 5.00pm.**

To register please contact the Democracy Officer for the meeting, on the details at the foot of this agenda.

4. Report from the Cabinet Member for Health, Housing and Adult Social Services (Housing aspect of the portfolio) (Pages 11 - 16)

The Cabinet Member for Health, Housing and Adult Social Services will update Members of the Committee on the priorities within her portfolio area.

5. Update on the implementation of recommendations arising from the Newgate Market Scrutiny Review (Pages 17 - 34)

This report provides Members with updated information on the implementation of recommendations arising from the Newgate Market Scrutiny Review.

6. Six Monthly Update Report on Major Developments within the City of York Council (Pages 35 - 42)

This report provides Members with a current overview and update in relation to the major development and planning proposals in the city.

7. Update on Major Transport Initiatives & Issues Arising from them (Pages 43 - 52)

This report provides Members with an overview and update in relation to the major transport initiatives in the city currently being progressed.

8. Work Plan 2012 (Pages 53 - 54)

Members are asked to review the Committee's work plan for 2012.

9. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972

Democracy Officer:

Name- Judith Betts

Telephone No. – 01904 551078

E-mail- judith.betts@york.gov.uk

For more information about any of the following please contact the
Democracy Officer responsible for servicing this meeting

Registering to speak

- Business of the meeting
- Any special arrangements
- Copies of reports

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- ensure that what you want to say speak relates to an item of business on the agenda or an issue which the committee has power to consider (speak to the Democracy Officer for advice on this);
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Further information about what's being discussed at this meeting

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Holding the Cabinet to Account

The majority of councillors are not appointed to the Cabinet (39 out of 47). Any 3 non-Cabinet councillors can 'call-in' an item of business from a published Cabinet (or Cabinet Member Decision Session) agenda. The Cabinet will still discuss the 'called in' business on the published date and will set out its views for consideration by a specially convened Scrutiny Management Committee (SMC). That SMC meeting will then make its recommendations to the next scheduled Cabinet meeting in the following week, where a final decision on the 'called-in' business will be made.

Scrutiny Committees

The purpose of all scrutiny and ad-hoc scrutiny committees appointed by the Council is to:

- Monitor the performance and effectiveness of services;
- Review existing policies and assist in the development of new ones, as necessary; and
- Monitor best value continuous service improvement plans

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MEETING OF ECONOMIC AND CITY DEVELOPMENT OVERVIEW & SCRUTINY COMMITTEE

Agenda item 1: Declarations of interest

The following Members declared standing personal interests.

Councillor D'Agorne- Employee of York College

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City of York Council

Committee Minutes

MEETING	ECONOMIC & CITY DEVELOPMENT OVERVIEW & SCRUTINY COMMITTEE
DATE	13 DECEMBER 2011
PRESENT	COUNCILLORS RICHES (CHAIR), WATT (VICE-CHAIR), BURTON, LEVENE, SEMLYEN, HYMAN, D'AGORNE AND POTTER

29. DECLARATIONS OF INTEREST

At this point in the meeting, Members were asked to declare personal or prejudicial interests, that they might have in the business on the agenda.

Councillors D'Agorne and Potter declared personal non prejudicial interests in Agenda Item 5 (Update on Recommendations Arising from the Water End Councillor Call for Action (CCfA) as members of the Task Group that carried out the review.

No other interests were declared.

30. MINUTES

RESOLVED: That the minutes of the Economic and City Development Overview and Scrutiny Committee held on 15 November 2011 be agreed as a correct record.

31. PUBLIC PARTICIPATION

It was reported that there had been no registrations to speak under the Council's Public Participation Scheme.

32. 2011/12 FINANCE AND PERFORMANCE MONITOR 2 REPORT

Members received a report which provided them with details of the 2011/12 forecast outturn position for finance and performance in City Strategy and Housing Services.

Discussion between Members and Officers included exploration of issues such as;

- Park and Ride figures compared with overall percentages for bus passenger journeys
- The reasons for lower deprivation levels in York
- The percentage of youth unemployment and factors that contributed to this

Regarding Park and Ride figures Officers explained that the percentage showing usage had increased, mainly due to the way that the data had been collected. It was felt that there was a decrease in bus passenger journeys due to a number of factors such as; the introduction of a charge of 50p to use Park and Ride for those with concessionary passes, that car parking charges had remained static, and that the use of bicycles had increased.

Officers highlighted that although York had a low deprivation level when compared to other cities, pockets of deprivation continued to exist and that one concern related to having a highly skilled population and a lack of jobs matching these skills.

Some Members stated that they wanted Officers to provide figures for youth unemployment in the city (ages 16-24), and that the wider issue of the rise in University tuition fees had impacted on the rate.

- RESOLVED:
- (i) That the report be noted.
 - (ii) That figures for youth unemployment be included in future Monitoring Reports.¹

REASON: To update the scrutiny committee of the latest finance and performance position.

Action Required

1. To update future Monitoring Reports to include Youth Unemployment figures. PL

33. UPDATE ON THE IMPLEMENTATION OF RECOMMENDATIONS ARISING FROM THE WATER END COUNCILLOR CALL FOR ACTION (CCFA)

Members received a report which presented them with an update on progress made in implementing the recommendations arising from the Water End Councillor Call for Action (CCfA).

At a meeting held on 27th September 2011 the Cabinet Member for City Strategy considered 6 potential options for re-instating a separate left hand turn traffic lane. In their update Officers informed Members that consultation regarding Option 1 of this report (retaining both the cycle track build-out and the splitter island) and option 5 (introducing a central cycle feeder lane between two traffic lanes whilst retaining the splitter island) would start in the next week and would finish in mid January. Additionally, the consultation would include references to whether the cobbles should be removed to provide extra carriageway width.

It was also reported that Close Circuit Television (CCTV) would be installed at the junction at the end of the month, and that further consultation on the possible introduction of a point closure on Westminster Road/The Avenue had not been undertaken as the first consultation had not reached clear conclusions. In response to a Member's question Officers confirmed that there had not been city wide consultation as they felt it was mainly an issue for residents in Clifton. They also confirmed that funding had been found to manage the residents' consultation.

Members requested that a further update report be considered by the Committee at their meeting in March.

- RESOLVED:
- (i) That the update on Recommendation 1 and the report be noted.
 - (ii) That Recommendation 1 not be signed off as fully implemented.
 - (iii) That a further update report be brought back to the Committee and be considered at their March meeting.

REASON: To raise awareness of recommendations that still need to be implemented.

34. WORK PLAN 2011-12

Members considered a report which presented them with the Committee's work plan for the forthcoming year.

Discussion between Members suggested a further scrutiny review could be undertaken by the whole Committee, or a task group of the Committee this municipal year. The Scrutiny Officer advised Members that a new review could take up to 3- 4 months to complete and that this would need to be added to the Committee's workplan. However, if the Committee wished to plan for early next municipal year the Scrutiny Officer could circulate via e-mail, previous ideas for topics that had been discussed. If Members wished to submit further ideas for future topics then these would be circulated as well.

- RESOLVED:
- (i) That the work plan be noted.
 - (ii) That a further update report on the implementation of recommendations arising from the Water End Councillor Call for Action (CCfA) be scheduled for the Committee's March 2012 meeting.¹

- (iii) That an update/interim report from the Reducing the Carbon Footprint in the privately rented sector Task Group also be considered at the Committee's March 2012 meeting.²

REASON: To keep the Committee's work plan up to date.

Action Required

- | | |
|-------------------------------------|----|
| 1. Update the Committee's Work Plan | TW |
| 2. Update the Committee's Work Plan | TW |

Councillor J Riches, Chair

[The meeting started at 5.30 pm and finished at 6.15 pm].

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Cabinet Member Report for Health Housing and Adult Social Services – July 2011– Jan 2012. (Report on the housing element of this portfolio)

Attended / Attending

- LGA Environment & Housing Board Induction event – London
- LGA Environment & Housing Board meeting – London Sept 2011, Dec 2011, Jan 2012
- York & North Yorkshire Strategic Housing Forum – Thirsk (Sept & Dec)
- Chartered Housing Institute Conference – Harrogate
- Leeds City Region Homes and Communities Agency – July, Sept, Dec
- Leeds City Region Conference
- CYC Home Grown Awards
- Peasholme
- Social Service Retirement event
- Dunnington Residents Association
- Kingsway Residents Association
- Dringhouses West Residents Association
- Chapelfields Residents Association
- Alden House Residents Association
- York Homelessness Conference - Opening Speaker
- Meetings with Private Housing Developers
- Meeting with National Private Landlords Association
- Lillbourne Drive
- Estate Manager Bell Farm
- Howe Hill

Empty Homes Policy - We finally have an Empty Homes Policy that will ensure that empty homes in the City are brought back in to use. I am very pleased that we got this 'on the books' so quickly after fighting for this in opposition for a number of years.

I have asked Officers to work further on the 'Living Above the Shop' policy and how best we can use Property Guardians in the City

Council Flats Cleaning - I have asked for a review to be undertaken at the poor quality of cleaning in the communal areas of flats which was evident during the first 4 months of the year

Homelessness – The first quarter of the year saw a rise of 32% in enquiry's about Homelessness. This is expected to rise, as are the numbers of those homeless as those on Housing Benefits 'review date' take place and their private rented accommodation is deemed to be unaffordable due to the reduced levels of Housing Benefit. Officers are looking at how the City will cope with any increase in Homelessness and there is concern expressed from Arclight and Peasholme about an increased number of those requiring help at a time of funding cuts.

Ordinance Lane Young Person's Resettlement Centre – Unfortunately the Council and Yorkshire Housing have been unsuccessful in the bid for funding from the *2012-15 Homelessness Change Programme* which was to be used to delivery of over 1,000 units of supported accommodation for rough sleepers and single homeless people.

TSL Oct 2011

Update report on Housing Services – year to date

Significant work has been undertaken in all areas of Housing Services including

Policy/Strategy work

- Completion of York & North Yorkshire Strategic Housing Market Assessment
- Refresh in Nov of Housing Strategy
- Refresh/review of Private Sector housing Strategy
- Refresh/review of Homelessness Strategy
- Responses to consultations including New Homes Bonus, Localism Bill, Affordable Homes Framework, Green Deal, Health Outcomes Framework, Housing Benefit Reform, National Planning Policy Framework, Travellers sites planning (with City Strategy) Feed in Tariffs, Tenancy Strategy, Right to Buy
- Briefings on new government initiatives around welfare benefits and reforms, affordable rent framework, tenancy strategy
- Housing Options for people with learning difficulties – an easy read booklet published
- Significant contributions fed into Fairness Commission, Council Plan

On development

- Officers have led on negotiations/liaison with Homes and Community Agency and Housing Associations on bidding for 2011-15 programme
- Continuing lead on delivering Lilbourne Drive
- Search for sites and opportunities including current discussions re Shipton Street school
- Negotiations on S106 sites including Nestle, Ouseacres, Grain Stores, Former YWCA site Water Lane, Germany Beck
- Affordable housing completions: In the first two quarters of 2010/11 the outturn of Affordable Housing has been 81 homes. The current forecast is for 159 completions

Housing Standards & Adaptations

- 856 minor adaptations have been installed in homeowners homes to enable residents to live safely and independently and/or be discharged from hospital
- 113 Disabled Facilities Grants completed which fund more major adaptations in homeowners and private tenanted homes
- 302 minor and major adaptations have been installed to Council homes to help tenants live safely and independently
- Since launching the 'Free Insulation Scheme' for York residents more than 600 enquires have been received so far, 538 enquiries have been forwarded to installers. Funding for the CESP scheme is to be confirmed shortly
- 'Warmer Homes Healthy People' funding (£9k from Department of Health) confirmed to help resident receive Age UK first call 50+service during cold weather. It will also help to double the number of trained snow wardens.
- 13 Home Appreciation Loans and 8 smaller Home Safety Loans have been completed to help vulnerable homeowners repair their homes
- 444 HMOs are currently licensed of which 216 have been successfully relicensed. 1 prosecution of a landlord for not licensing his HMO. Fine of £10,000 was the highest yet because of the unsafe conditions found within, with 5 more pending.

- 2 prohibition notices served closing two homes found to be unsafe for occupation. 5 improvement notices and 32 hazard awareness notices served to remedy conditions within properties found to have category 1 hazards in the homes
- Gas safety, 452 Warrants have been obtained from Court (304 for same period last year) 119 have been executed of which 37 have been forced entries. There have been 16 operation red card
- Reduction in the number of Empty homes which has enable the council to claim for 211 New Homes Bonus funding (over £1.5million of funding)

Housing Landlords Service

- Rent arrears stable and continue to be low, although slightly up on last years figures due to the current economic downturn
- The successful introduction of North Yorkshire Home Choice CBL currently more than 13,000 applicants on the waiting list across the county
- Introduced the use of the National Home-Swapper service free of charge to council tenants
- Void period reduced back to target following increase in beginning of year, latest monthly figure shows average void period under 20 days.
- The development of partnership working with RSL on Tenancy Enforcement where the council carries out enforcement work fro the RSL at a charge
- 10 homes recovered because of non occupation as a result of the work that the teams have done around ensuring best use of stock and subletting
- Started the tenant inspection regime – excellent work undertaken by the team resulted in a report to the Cabinet member
- Installed new individual electric supply to all travellers pitches

Tenancy Enforcement

- Evictions 14
- Tenancy Surrender 1
- Premises Closure Orders 2
- Tenancy Demotions 10
- Injunctions 10

- Suspended and Postponed Possession Orders 13
- Deferred proceedings 6
- Pending court actions carried over from 2011- 38

Housing Options

- Housing Options numbers – approximately a 30% increase – actual number for 2011 was 3450
- 87 Homeless acceptances during first 6 months of the year.
- Developed an Easy read Housing Options leaflet for people with Learning Difficulties
- About to publish easy read Tenancy Agreement
- The Young Persons Resettlement Centre will open on 23rd of January at Howe Hill
- Generic Housing Options Workers so customers wherever possible only have to see 1 member of staff
- YorHome 70 properties available via social lettings agency

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Economic & City Development Overview & Scrutiny Committee**24th January 2012**

Report of the Assistant Director Governance & ICT

Update on Implementation of Recommendations arising from the Newgate Market Scrutiny Review**Summary**

1. This report provides Members with updated information on the implementation of recommendations arising from the Newgate Market Scrutiny Review (**Annex A refers**).

Background

2. The Newgate Market Scrutiny Review took place between December 2009 and December 2010 and worked to the following remit:

Aim

3. To investigate possible ways of improving the existing stall market and its surrounding area currently occupied by Newgate Market as a contribution to the Renaissance Team's work and the Footstreets Review, enabling them to recommend new designs and roles for Newgate Market and the associated public realm.

Key Objectives

- i. To receive information from the Renaissance Team about its work plan; particularly in relation to Newgate Market
- ii. To investigate comparators to Newgate Market (what makes a good market, what constitutes good practice)
- iii. To investigate potential, immediate, short & long term development of, improvements to and usages of this area
- iv. To look at the income generated by Newgate Market

Consultation

4. Relevant officers have provided updated information on the recommendations arising from the review and will be in attendance at the meeting to answer any questions.

Options

5. With regard to Annex A, Members may choose to do one, some or all of the suggestions below:
 - a. Sign off those recommendations where implementation has been completed
 - b. Request further updates to clarify any outstanding recommendations

Analysis

6. The Newgate Market Scrutiny Review was completed in December 2010. The Committee are asked to consider the update at **Annex A** to this report and decide which recommendations, if any, to sign off as complete. A further update on any outstanding recommendations will be brought to this Committee in 6 months time.

Council Plan 2011-2015

7. The process of monitoring the implementation of approved recommendations helps us to be an effective organisation. The recommendations arising from the review were created under the previous Corporate Strategy 2009/2012 and were linked with the themes contained within that document. However, the new Council Plan 2011-2015, has as one of its key priorities - 'to create jobs and grow the economy' – and this will include making improvements within the city centre. Key documents, such as the City Centre Area Action Plan will address some of the issues raised as part of this scrutiny review.

Implications

8. There are no known Financial, Human Resources, Equalities, Legal, ITT or other implications associated with the recommendations in this report.

Risk Management

9. In compliance with the Council's risk management strategy, there are no known risks associated with this report.

Recommendations

10. Members are asked to note the contents of this report and agree which recommendations arising from the completed Newgate Market scrutiny review can be signed off.

Reason: To raise awareness of those recommendations which have still to be implemented.

Contact Details

Author:

Tracy Wallis
Scrutiny Officer
Scrutiny Services
01904 551714

Chief Officer Responsible for the report:

Andrew Docherty
Assistant Director Governance & ICT
01904 551030

Report
Approved



Date 13.01.2012

Wards Affected:

All



For further information please contact the author of the report

Background Papers: None

Annexes

Annex A – Update on the Recommendations Arising from the Newgate Market Scrutiny Review.

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Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
Economic & City Development OSC - Newgate Market Review	1 To improve the general cleanliness of the market. This can be achieved in the short term by:			
	i Early implementation of the Service Level Agreement (SLA) with a review after 3 months	Request that CANS officers include a review of the SLA agreement to consider cleanliness and to report to the Executive Member on review after 3 months	Staff rota amendments and new cardboard recycling initiatives introduced March 2011. Resulted in reduced landfill waste (and waste receptacles needed at market). Noticeable improvements in standards of cleansing on Market.	The new rotas are working and standards have improved. A mini cardboard baler and compactor have been installed for market waste, with the cardboard reducing waste going to landfill.

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	ii Closing the market one day per quarter for deep cleansing (the first instance to be before Easter 2011)	Agree to examine if the outcome of (i) in terms of measurements of cleanliness indicates that this action is necessary	Deep clean undertaken in March. Limited, though noticeable, success. Next one scheduled for August.	August clean again noticeable but limited success due to time restraints. Next one scheduled for February.
	And in the medium term by:			
	iii Exploring the possibilities of storing waste underground - possibly in St Sampson's Square or by exploring other suitable options	Request that officers review other suitable locations for storing waste	CANS considering exploring this further and feel it could fit in with a recycling exercise currently being looked into.	This will need to be considered as part of any changes to the market

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	<p>2 To improve the public realm. This can be achieved in the short term by:</p>			

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	<p>i</p> <p>Working with landlords and lessees of buildings surrounding the market to improve their general appearance</p>	<p>Agree</p>	<p>Buildings owned by CYC - we regularly inspect to ensure the tenants are complying with the covenants in the leases concerning repair/decoration. Where CYC responsible under the lease we do not have a sufficient budget to do more than the minimum - could make a bid for capital resources for next year? Can't comment on those buildings not owned by the Council</p>	<p>Property Services - we have looked at the external painting of parts of Shambles and have ordered repainting of parts</p>

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	ii Trailing 'sculpted style' stalls along Jubbergate with a view to implementing this throughout the market	Notes the estimated costs which would require a growth bid to be proposed in the budget rounds	Renaissance team investigating partnership opportunities with York St John University to design/trial 4 such stalls in Jubbergate. Costs estimated at circa £5k per unit (£20k in all). See attachment for possible design concept.	Opportunities with York St John never materialised. Instead, Science City have been contacted by Renaissance Team re submitting the idea for funding through the Creative Council's programme. This is supported by NESTA (National Endowment for Science, Technology and the Arts) and is potentially a way into the funding.
	And in the medium term by:			

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	iii Looking at ways of preventing unauthorised parking in Silver Street & the market	Agree	Network Management advise the Footstreets Review will aim to address this issue.	Local' (informal)short term measures put in place in September which proved fairly succesful. More formal measure being introduced in spring through the Traffic Order whereby a permit will be required for access.
	iv Providing additional market stalls along Silver Street	Request officers examine business case for the provision of additional market stalls	Additional stalls, albeit seasonal, have been introduced along Silver Street, including food outlets with adjacent seating. Noticeable increase in footfall along this access route.	Ongoing / work-in-progress

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	v Improving the lighting in the area	Request that officers review lighting of the market area to assess deficiencies to be met from existing budgets	Lighting engineers advise that in principle this is fine but that any projects would be dependant on stall locations (if altered from existing layout), their size and permanance. Also, any equipment proposed would need largely to fit in correctly with the whole design and ethos of the market. Costings have yet to be explored.	No further update

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	<p>3 To begin to improve the early evening economy. In the short term this can be achieved by undertaking a trial of a fixed closing time of 5pm for the market. It would also require all market traders to agree to trade until 5pm. The closing time to be reviewed in accordance with any other trading initiatives in the city centre.</p>	<p>Agree, subject to agreement with market traders</p>	<p>No real 'buy in' as yet from the traders (i.e. in a voluntary capacity). If footstreet hours themselves were to be amended in the near future then the traders would conform to that time as effectively being their closure time, be it 4.30 or 5.00pm.</p>	<p>Trialled over Christmas period (in particular during St Nicks Fayre). Mixed reactions from traders. May need to await amendments to footstreet hours which would 'dictate' their arrival times.</p>

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	4 In the short term to improve and make more attractive all entrances to the market. This can be achieved by:			
	i Looking at the positioning of stalls	Agree	Markets Management addressing this where practical and possible.	Ongoing
	ii Improving the lighting in the area	Request that officers review lighting of the market area to assess deficiencies to be met from existing budgets	see 2(v) above	see 2(v) above

Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	iii	Improving general cleanliness	See notes for Recommendation 1	See 1 (I), (ii) above	See 1 (1). (ii) above
	iv	Making the Snickleways leading from the Shambles more inviting and recognisable as permissible routes to Newgate Market	For areas that are in Council ownership - could be considered within existing budgets for property. Otherwise as per recommendation 2(i)	Property comment - existing budgets could not fund this work as they are already overstretched. A bid fo Capital Resources from the Council's overall budget should be considered. Note - previous bids for capital funds for work to a variety of properties failed!	No further update

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	<p>5 In the short term to encourage more open access from The Shambles and other properties that back onto the market. To encourage pavement cafes and 'walk through' premises where possible</p>	<p>Agree</p>	<p>One Italian restaurant so far has been working with markets management to introduce a pavement café, with alcohol licence, in an area made clear for him (by removing 4 stalls) to the rear of his property. Due to open summer 2011.</p>	<p>Outdoor cafe opened summer 2011. Owner invested heavily in raised flooring, seating and 'cover'. Well received by customers (and nearby market traders).</p>
	<p>6 To improve the market stalls; this can be achieved in the short term by:</p>			

Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	i	Replacing the existing canopies on the market stalls at an approximate cost of £200 per canopy		Work ongoing (several canopies replaced already). Insufficient budget for all 90 stalls to be completed in 2011/12	Gradual canopy replacement continues subject to funds.
	ii	To reduce the number of stalls in the market to enable freer footfall	Agree if this can be met at no additional cost with additional stalls on Silver Street	4 stall already removed (see 5 above) with potential for further removal	No further removals at this stage
		And in the medium term by:			

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	iii Exploring the type of stall that would be most suitable to the marketplace	Request that officers maintain information on options available to future budget decisions on the market	Officers currently exploring the various options and costings of new 'fixed' stalls, removeable 'pop-up' gazebo style stalls, and more artistic design type stalls (as per 2ii above)	No major update at this stage
	7 In the medium to long term to look at using the rear of the market for a new store for the market equipment	Note to be subject to budget process	A bid for Capital Resources from the Council's overall budget to address this was unsuccessful. Central Building in Parliament Street continues to be used for storage in the meantime.	Budget now approved for the new store, and demolition of "Splash Palace" Planning application submitted.

Board & Topic	Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011	Update on Recommendations as of January 2012
	<p>8 That a programme of reinvestment in the marketplace should be undertaken. To this end it is recommended that there is a 5% reinvestment of income generated by the market per annum</p>	<p>Officers be requested to prepare a business case for investment in the market</p>	<p>Finance Officer Comment - As long as the market meets its budgetary target it would be possible to reinvest surplus income into the market. However there could be no guarantee of funds being available which would make planned investment difficult. The only way of providing certainty of funding would be by identifying additional funds through the budget process.</p>	<p>Additional income forecast for this financial year has gone forward as mitigation against other overspends and for next year as a budget saving. The likelihood of any funds being made available for reinvestment appear remote in the short to medium term.</p>



Economic & City Development Overview & Scrutiny 24th January 2012 Committee

Report of the Director of City Strategy

Six Monthly Update Report on Major Development Schemes in York

Summary

1. This report provides Members with an overview and update in relation to the major development and planning proposals in the city at this time.

The Development Sites:

2. Hungate

A major city centre, business, leisure and residential quarter including a community focal building.

- Phase 1 (all residential) now completed, and most houses and flats have been sold.
- Phase 2 (mixed residential and retail) has already obtained “reserved matters” planning approval. Applicant in discussion with Council officers re. design modifications and some change of use from A3 to residential.
- New footbridge over the River Foss now constructed and in use.

3. Germany Beck

Development of family housing

- Outline planning permission granted by the Secretary of State, with details of access arrangements from A19 also approved.
- Developers in discussion with the Planning and Highway Authority regarding detailed access arrangements and implementation, and Reserved Matters application for the whole site anticipated mid to late January

- Community Forum re-established with frequent initial meetings in Fulford

4. Derwenthorpe

Development of family housing, with high quality sustainable dwellings.

- Outline planning permission granted by the Secretary of State, with details of 1st phase approved by the Council.
- Non-planning obstacles now overcome. JR Housing Trust undertaking preparatory work and work on major infrastructure has begun.

5. York Central

- a. The City of York Council have led a review of the way forward on York Central since summer 2009. The review, carried out with the close involvement of the principal landowners (Network Rail, Yorkshire Forward, and the National Museum of Science And Industry), confirmed that York Central is still a strategic priority for all parties despite the cessation of the York Central Consortium led process in 2009.
- b. The review concluded that a more phased approach to development is required with the overall vision and strategy for the area set out in a flexible 'development framework', to allow this very significant area to be developed in manageable pieces with key infrastructure in place to improve certainty and confidence and to minimise risk Officers have been working with the York Renaissance team and Yorkshire Forward to look at how best this comprehensive framework can be prepared and to establish parameters for the phased delivery of development.
- c. It is proposed that the Supplementary Planning Document (SPD) for York Central is produced as a 'Development Framework' comprising four key interdependent elements:
 - a planning framework;
 - an infrastructure framework;
 - a spatial framework, and
 - a delivery and funding framework.

- d. It is anticipated that the document will be jointly prepared by the York Northwest team and the York Renaissance team with additional support in the short term from Yorkshire Forward. It is intended that a further report is brought to Members in late Summer 2011 in order to outline progress on the Development Framework together with a project plan for the preparation of the document.
- e. The Council is beginning to explore innovative sources of finance to deliver up front infrastructure such as Tax Increment Financing, which the coalition government have been positive about, and we will be carrying out further work to support any future bids. A Regional Growth Fund Bid (Round 2) is also being submitted, which focuses on employment opportunities in the short-medium term. The Council will become an active player in any partnership approach to achieve delivery.

6. Castle – Piccadilly

A major extension to York's retail core and creation of new world-class civic space around the Eye of York.

- CYC officers in discussions with landowners and their urban design team on taking forward a high quality, retail-led scheme on this site. Consideration of wider area, including Coppergate 1 and Piccadilly, also being reviewed and discussed.
- Comprehensive public consultation on a proposed masterplan approach likely to commence in late Summer 2011 will test with key stakeholders first e.g. English Heritage. Planning submission anticipated late 2012/ early 2013.

7. University of York – Heslington East

Expansion and the enlargement of the University of York on a greenfield site to the east of Heslington village.

- Cluster 1 almost completed including both new student residential accommodation and academic buildings, which are now in use.
- Deans Acre link road constructed and in use.
- Design work in progress in relation to a masterplan for cluster 2.
- Most recent planning approvals for development on cluster 2 including: (a) new energy centre (combined heat and power for old and new campus), (b) new social and catering facility

building and (c) 2nd residential college. Construction commenced in relation to the 2nd residential collage

- Planning permission granted and construction recently started in relation to the sports village and swimming pool at the eastern end of the Heslington East campus.
- Planning permission granted and construction commenced for: new road link from Hull Road, (adj to Grimston Bar Park+Ride site), extension of northern service road and new car park off the northern service road (take pressure off Badger Hill)

8. West Offices Complex

New HQ and offices for the City of York Council

- All necessary Planning and Listed Building permissions / consents granted,
- Construction well underway of new office accommodation comprising a refurbishment of the existing building together with a proportion of new build totalling approx 13,600sqm.
- When complete the building will provide a base for ~1400 staff.
- Construction is scheduled to complete and the building handed over to the council at the end of September 2012.
- Following a period of fit out and familiarisation the council will begin the process of relocating staff to the building from the end of 2012.
- The building will be fully operational early in 2013.

9. Terry's

Mixed use scheme for primarily employment and residential with re-use of Listed Buildings and new development

- Hybrid (outline with full listed building consents, conservation area consents and demolition) applications approved by Planning Committee Feb 2010
- Section 106 legal agreement signed but still with funding institution for release.
- Full approval for Harrison's Head Office in the listed "time office" building.
- Temporary approval for Dickinson Dees solicitors in former headquarters building.(Listed building)
- Discussions with house builders / developers and City Council now taking place in order to inform bids for new build part of site.

- Work due to begin on main site (including main factory Listed Building conversion) early 2012.

10. Nestlé South

Delivery of a major new residential and business quarter to regenerate former factory buildings and support Nestlé's ongoing role in the city

- Applications approved December 2010 and now progressing to Reserved Matters.
- Section 106 Agreement to be signed.
- Developer launch at Royal York Hotel 6th July 2011.

11. Community Stadium

- Application submitted for community stadium and associated enabling retail development at Monks Cross South (Vangarde) site.
- Discussions and assessments ongoing relating to impact, viability and proportionality of the development.

12. British Sugar

Major regeneration opportunity including an element of employment and a proposed Urban Eco-settlement 'pilot' scheme for the Leeds City Region.

- Comprehensive consultation from December 2010 February 2011. Report back, revisions and approval by end of Summer 2011.
- The landowner Associated British Foods have assembled a masterplanning team – including architects and transport specialists.
- CYC officer working collaboratively with applicant and agent.
- CBRE appointed to independently assess viability and affordable housing.
- Planning application expected late Summer 2011.

13. North Selby Mine

Employment uses comprising Science city York research and an energy from waste scheme.

- Pre-application consultation with local communities now taking place (Wheldrake /Escrick area)
- Original draft proposal for Science City York education and sustainability research facility associated with the proposed commercial energy from waste element of the scheme including a “plasma gasification” plant and anaerobic digestion facility.” Plasma Gasification proposal now not being pursued and Science City York withdrawn from the project.
- Energy from waste facility would utilise existing infrastructure providing direct electric cabling connection to the national grid.
- Enforcement Notice issued to seek removal of unused buildings on the site. This is now the subject of an appeal, which is being held in abeyance pending the formulation of a a proposals alternative use for the site.

Consultation

Not applicable as this report is for information only.

Options

Not applicable as this report is for information only.

Analysis

Not applicable as this report is for information only.

Council Plan 2011-15

14. The facilitation of the development of these major sites accords with the Council’s priorities relating through support for creating jobs and growing the economy and protect the environment, which is allowed to grow whilst maintaining York’s special qualities.

Implications

15. There are no financial, human resources, crime and disorder, information technology, property or other implications directly associated with this information only report.

Risk management

16. Not applicable as this is an item for information only.

Recommendations

17. Members are asked to note the present position in relation to major developments and planning applications in the city.

Reason: To raise awareness of major developments and planning applications in the city.

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Mike Slater
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and Sustainable Development
Tel: 551300

Chief Officer Responsible for the report:

Bill Woolley
Director of City Strategy

Report
Approved



Date

13/01/2012

**For further information please contact the author of the report
Wards affected – ALL**

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**Economic & City Development Overview and
Scrutiny Committee****24 January 2012**

Report of the Director of City Strategy

An Update Report on Major Transport Initiatives in York**Summary**

1. This report provides Members of the Economic & City Development Overview and Scrutiny Committee with an overview and update in relation to the major transport initiatives in the city currently being progressed.

Major Transport Initiatives

2. Separate reports on the major transport initiatives are presented to the Cabinet Member for City Strategy on a regular basis. The overall capital programme is monitored through the year with the latest report submitted to the 5 January Decision Session.

LTP3

3. LTP3 sets out the transport strategy for the city and the measures to be progressed in the short-term (2011-2015), medium-term (2015-2021) and long-term (2021 -2031), under the following strategic themes:
 - Provide Quality Alternatives (to the car).
 - Provide Strategic Links
 - Implement and Support Behavioural Change.
 - Tackle Transport Emissions.
 - Improve Public Streets and Spaces
4. The infrastructure improvements proposed over the LTP3 period are included in the document and delivery identified in detail in the Capital Programme reports to the Cabinet Member for City Strategy Decision Sessions.

Integrated Transport Capital Programme 2011/12

5. The original starting budget for 2011/12 was £1.9m (70% reduction on 2010/11). Carryovers and additional items have increased the budget to £3.3m.
6. Details of the 2011/12 programme were provided in the consolidated report to the Cabinet Member for City Strategy Decision Session on 26 July.
7. The key schemes planned to be progressed in 2011/12 are indicated below and were confirmed in the report on 26 July.
 - Completion of transport model upgrade
 - Public Transport schemes. Bus Location and Information Sub System improvements, City centre bus stop improvements,
 - Blossom Street – Phase 2. Extension of scheme to include Holgate Road Junction (see paragraphs 8-10).
 - Fishergate Gyratory – Pedestrian and cycling improvements
 - University Cycle Routes – Heslington Lane. This scheme is currently on site and includes a small extension of the existing 20mph zone with a 20mph scheme. University Road proposals are still undergoing consultation to agree a scheme.
 - Completion of Orbital Cycle Route – Signage to be completed
 - Station Access Ramps – To be completed mid July
 - Safety and Accessibility Schemes – Schemes to address local safety, danger reduction and speed management issues.
 - Safe Routes to School Programme – Rolling programme of improvements to improve sustainable access to schools.
 - 20mph limit pilot in South Bank area – to be extended to include Clementhorpe and parts of Bishopthorpe and Scarcroft Road (see paragraphs 25-29)

Blossom Street

A multimodal scheme to improve the layout of Blossom Street for cyclists, bus services and pedestrians

8. The scheme has upgraded the layout and equipment of the signalised junction at the Queen Street/Blossom Street junction and provided a continuous in-bound cycle route on Blossom Street.

9. Phase two of the scheme will be delivered in February March 2012, subject to final approval through OIC on 17th January 2012.
10. Scheme details include, retention of the staggered pedestrian crossing adjacent to the Reel cinema; a 1.5m near-side outbound cycle lane on Blossom Street; retention and widening of the pedestrian refuge at The Crescent; footpath widening on the corner of Holgate Road/The Mount; an inbound cycle lane on Holgate Road between St Paul's and Holgate Villas; a secondary stop line and signals (inbound only) on Holgate Road just prior to the narrowed corner beyond Lowther Terrace. These signals will permanently display an illuminated green cyclist signal ensuring that cyclists have an unhindered journey to the Holgate Road/Blossom Street junction.

A1237 / A19 Rawcliffe roundabout improvements

Improvements to increase the capacity of this key junction and reduce journey times on this section of York's outer ring road.

11. The scheme to improve capacity at the junction was completed in early July 2011, several weeks after the expected completion date. This was due to additional unforeseen ground works, omissions within the Bill of Quantities and slow progress by the contractor. The contractors are currently in dispute with CYC as to additional payments that they claim are due to them as a result of the additional works undertaken. Further evidence has been submitted by the contractor to support their claim and officers are considering a response to that evidence.

Fishergate Gyratory

12. The scheme has been split into two phases. Phase one is concerned with the walking route between St George's car park and the Barbican plus other pedestrian and cycle improvements. Phase two is dealing with the gyratory lane markings and traffic priority.
13. Phase one feasibility, design and consultation were programmed for 2011/12. The member of staff responsible for the scheme retired in December and a temporary member of staff has been employed to ensure the scheme progresses. A design proposal is being considered by the Reinvigorate design group, due to the scheme's close proximity to the City Walls, in mid January.

14. Progress against this scheme has been slower than originally anticipated due to pressure of workloads and over programming of the capital programme requiring spend on some schemes to be slipped over the year end.

Other Integrated Transport Schemes

Access York Phase 1

15. A major scheme to deliver an enhanced Park & Ride service, capacity improvements to A59/A1237 roundabout and bus priorities on the A59. The key milestones for the project are indicated below.
 - Programme Entry awarded in March 2010.
 - Major Scheme process suspended in June 2010.
 - Major Scheme process restarted in October 2010. Access York Scheme Phase 1 scheme allocated to Development Pool.
 - Planning permission has been obtained for sites.
 - Options to buy the land for the main sites are in place.
 - Final and Best funding bid submitted to DfT on 9 September 2011. Revised bid for 2 sites (Askham Bar and Poppleton Bar) at a total cost of £21.9m. Local contribution increased to £6.6m. DfT contribution reduced to £15.3m (70%).
 - Programme Entry Status confirmed in Autumn Statement on 29th November.
 - Design for sites recommenced. Main Programme:
 - Finalise design: January to April 2012
 - Start procurement of contractor: Jan/Feb 2012
 - Tender main works: May/June 2012
 - Final Approval: October/November 2012
 - Start construction: December 2012/Jan 2013
 - Sites operational: Spring/Summer 2014.
 - Consultation on highway elements of project to start in February including attendance at Ward Committees in affected areas, exhibitions, displays, website etc. Final design to be taken to April City Strategy Decision Session for approval.

Local Sustainable Transport Fund

16. The Local Sustainable Transport Fund is a £560m (over 4 years) fund available for Local Authorities to improve sustainable transport in their areas. City of York Council submitted a successful £4.645m bid on 18 April and were awarded the funding in July 2011.
17. The objectives of the programme are to encourage more people to use sustainable transport in York, meeting the following objectives through a focus on the northern quadrant (between the Ouse and Malton Road) and city wide campaigns, improvements and engagement initiatives:-
 - Help to reduce CO2 emissions in York
 - Help to increase local economic growth
 - Help to reduce congestion through the winning of hearts and minds to influence travel behaviour and encourage modal shift for those living, working and visiting York
18. The programme is funding a number of staff posts to deliver a range of initiatives, including a Travel Plan Coordinator, Public Transport officer, Assistant Road Safety officer, Low Emissions officer and an Active Living Management officer. The first three above mentioned posts are undergoing redeployee checks, the fourth post has had the job description agreed and the final post has reached interview stage.
19. A number of pieces of work will be undertaken externally and have progressed as follows:
 - Marketing and communications advisory service (for this financial year only) – *Contract awarded to Diva Creative Ltd (based in Sheffield)*
 - Cycle Challenge York – following on from the successes of this years York Cycle Challenge – *tenders being scored.*
 - A community cycle parking scheme aimed at SMEs who are given some free cycle parking but have to pay for installation and sign up to promoting cycling to their staff, customers and surrounding community– *Contract awarded to ParkThatBike*
 - School Engagement Project (currently Bike It project) – continuation of this valuable and highly effective school engagement project around cycling– *Contract Awarded to Bike It*

- WalkIt.com – a unique walking journey planner designed for York– *Contract awarded to WalkIt.com*
 - Personalised Travel Planning – *Progressing through the procurement phase.*
20. The key infrastructure improvements for public transport planned to be funded include upgrades to traffic signals to allow bus priority, additional real time passenger information displays at key bus stops in the city centre and key destinations.
 21. Walking routes will be improved in the Clifton Moor and Monks Cross areas. A new cycle route will be provided between Rawcliffe and the University via Clifton Moor and Monks Cross including a key ‘missing link’ between Haxby Road and Wigginton Road along the south side of the Outer Ring Road.
 22. Approaches to major businesses on Clifton Business Park have shown their support for an improvement link between the park, Rawcliffe and Clifton to the riverside cycle route 65. This forms part of one of the studies underway.
 23. Partnership working is going well with a number of initial works underway such as improvement to the walking and cycling route links between the two retail parks at Clifton Moor.
 24. Branding has been agreed and includes all the modes of transport this programme will be covering as well as the planning element and how it all integrates together.



20mph Limits

25. A key priority of the new administration is the provision of 20mph speed limits in residential areas.

26. A revised policy document is being prepared for submission to a Decision Session, which will set out which roads are automatically included and those that are not Roads that are automatically presumed to be included and those that are not, exemptions to the policy and how they will be considered and dealt with, additional measures required (subject to the results of the trial sites), existing 20mph zones, signing of schemes, existing signs, conservation, consultation, marketing strategy, monitoring and evaluation, and how the programme will be delivered. The report has been delayed as a result of further consultation and clarity required regarding signing schedules.
27. Two pilot schemes have been agreed for implementation. The first is an extension of a scheme in the south bank (agreed but not yet implemented) to include Clementhorpe and parts of Bishopthorpe Road and Scarcroft Road. In particular average speeds on parts of Bishopthorpe Road are well above 24mph and additional measures will be trialled as part of the scheme to reduce speeds further. The resident consultation required to proceed with the scheme has been delayed until further clarity around signing has been received from the DfT (Department for Transport).
28. The pilot scheme in Murton has been delayed whilst additional funding streams are explored that will support additional measures required to reduce speeds closer to 20mph.
29. It is anticipated that issues causing delay will be resolved during 2011/12 in order that progress can be made on both pilot sites and roll-out across the city during 2012/13.

Better Bus Fund

30. The Better Bus Fund is a sister fund to the LSTF. All Local Authorities can bid for a maximum of £5million from the £50million fund. The investment is to support improvements to the bus network which will deliver benefits for the bus passenger and economy and reduce carbon emissions.
31. All bids must be submitted by 24th February 2012 and can be made up of capital, revenue, or a combination of the two.
32. Bids will only be considered if they are supported by key bus operators. Proposals that receive the support of all bus operators in the area will be preferred and proposals must not favour one particular bus operator.

33. Whilst match funding is not a prerequisite, preference will be given to bids which have an element of match funding either from the Local Authority or bus operators.
34. The proposal is to undertake works on a spine route that has been highlighted by operators as a location of unpredictable delay, namely Stonebow-Pavement-Coppergate, linked to the adjoining stretch of Clifford Street-Ouse Bridge-Micklegate-George Hudson Street-Rougier Street-Station Avenue.
35. It is proposed to work with operators to identify improvements in the following areas:
 - reliability of traffic movements
 - restriction and enforcement
 - highway and waiting facility/interchange improvements
 - carbon/emission improvements
36. Strategic modelling work is being undertaken that will identify traffic redistribution patterns as a result of restrictions and highlight junctions where improvements will be required in order to support the alterations to the spine.

Consultation

37. Not applicable as this item is for information only

Options

38. Not applicable as this item is for information only

Council Plan

39. These transport initiatives accord with the Council's priorities relating in particular to Get York Moving in delivering an effective transport system and creating jobs and growing the economy by supporting connectivity.

Implications

40. There are no financial, human resources, crime and disorder, information technology, property or other implications directly associated with this information only report.

Risk management

41. Not applicable as this is an item for information only.

Recommendations

42. That the Committee note the present position in relation to major transport initiatives in the city.

Reason: To keep the committee up to date with progress

Author:

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Chief Officer Responsible for the report:

Richard Wood
Assistant Director Strategic Planning
and Transport

Report
Approved



Date 12 .01.2011

For further information please contact the author of the report

Wards affected – ALL

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Economic & City Development Overview & Scrutiny Committee Work Plan 2011/2012

Meeting Date	Work Programme
13 th Dec 2011	<ol style="list-style-type: none"> 1. Quarterly Financial & Performance Monitoring Reports 2. Update on the implementation of recommendations arising from the Water End Councillor Call for Action 3. Workplan
24 Jan 2012	<ol style="list-style-type: none"> 1. Report from the Cabinet Member for Health, Housing & Adult Social Services) (Housing aspect of the portfolio) 2. Update on the implementation of recommendations arising from the Newgate market Scrutiny Review 3. Six Monthly Update Report on Major Developments within the City of York Council 4. Six Monthly Update Report on Major Transport Initiatives & Issues Arising from them 5. Workplan
13 March 2012	<ol style="list-style-type: none"> 1. Quarterly Financial & Performance Monitoring Reports 2. Update on Local Enterprise Partnerships (LEPS) 3. Update on the implementation of recommendations arising from the Water End Councillor Call for Action 4. Update/Interim Report on The Committee's Ongoing Review – 'Reducing the Carbon Footprint in the Privately Rented Sector' 5. Workplan

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